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PM-00	PRS-01	P-01	SB-00	SCT-03	SNP-00	SP-00	
SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	SNIS-00	
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FM AMEMBASSY PARIS
TO SECSTATE WASHDC PRIORITY 9531
INFO RWANDA COLLECTIVE
JOINT STAFF WASHDC PRIORITY
USCINCEUR VAIHINGEN GE PRIORITY
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GENEVA FOR RMA

ROME ALSO FOR FODAG

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NAIROBI FOR DART AND REFCOORD

DEPARTMENT FOR AF/C, PRM/AAA, PM/ISP, IO/PHO,
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E.O. 12356: DECL: OADR
TAGS: PREF, PREL, PHUM, EAID, MOPS, RW, FR

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 25 AUG 2015
DATE/CASE ID: 04 NOV 2011 201005065

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SUBJECT: A/S MOOSE DISCUSSION OF RWANDA AND OTHER
REGIONAL ISSUES WITH QUAI OFFICIALS

REF: PARIS 21685

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: IN AN AUGUST 23 MEETING AT THE QUAI, A/S
FOR AFRICAN AFFAIRS GEORGE MOOSE DISCUSSED THE
POLITICAL AND HUMANITARIAN SITUATION IN RWANDA AND ITS
IMPACT ON NEIGHBORING COUNTRIES. QUAI OFFICIALS TOOK
PRIDE IN OPERATION TURQUOISE.

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3. IN A TWO-HOUR MEETING AUGUST 23, A/S FOR AFRICAN
AFFAIRS GEORGE MOOSE DISCUSSED RWANDA AND REGIONAL
ISSUES WITH QUAI DIRECTOR FOR AFRICAN AFFAIRS DE LA
SABLIERE. DE LA SABLIERE WAS ACCCOMPANIED BY QUAI
OFFICE DIRECTOR FOR EAST AND CENTRAL AFRICA CATHERINE
BOIVINEAU; DEPUTY DIRECTOR FOR AFRICAN AFFAIRS YANNICK
GERARD; UN DESK OFFICER LAURENCE RIST; AND COUNSELOR
MARC PLUM OF THE HUMANITARIAN ACTION MINISTRY.

U. S. ASSESSMENT

4. A/S MOOSE CONVEYED U. S. CONCERNs ABOUT THE RWANDA
REGION, A SITUATION HE NOTED HAS BECOME MORE DIFFICULT
IN THE TWO WEEKS SINCE MOOSE LAST MET WITH THE FRENCH
(REF). RWANDA CONTINUES TO FACE SEVERE DIFFICULTIES,

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INCLUDING THE ABSENCE OF DISCIPLINE WITHIN THE GOR'S MILITARY RANKS WHICH HAVE MORE THAN DOUBLED FROM THEIR APRIL LEVEL OF 15,000. THE GOR ALSO LACKS THE BASIC MEANS OF GOVERNANCE -- PERSONNEL, INFRASTRUCTURE, AND SUPPORT. A/S MOOSE SUGGESTED THAT THESE PRESSING ISSUES MAY BE ADDRESSED THROUGH INCREASED INTERNATIONAL (UNAMIR AND NGO) ASSISTANCE; ADDITIONAL FUNDING,

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PARTICULARLY FOR HUMAN RIGHTS MONITORS; AND CONTINUED U.S. AND INTERNATIONAL PRESSURE ON THE GOR TO HONOR ITS COMMITMENTS TO THE INTERNATIONAL COMMUNITY.

5. SECURITY PROBLEMS, PARTICULARLY OUTSIDE RWANDA IN EASTERN ZAIRE AND TANZANIA, ARE MORE INTRACTABLE AND DIFFICULT TO RESOLVE, SAID MOOSE. FOR EXAMPLE, AVAILABLE INFORMATION INDICATES THERE ARE UP TO 28,000

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TO SECSTATE WASHDC PRIORITY 9532
INFO RWANDA COLLECTIVE
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USCINCEUR VAIHINGEN GE PRIORITY
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GENEVA FOR RMA

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DEPARTMENT FOR AF/C, PRM/AAA, PM/ISP, IO/PHO,
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E.O. 12356: DECL: OADR
TAGS: PREF, PREL, PHUM, EAID, MOPS, RW, FR
SUBJECT: A/S MOOSE DISCUSSION OF RWANDA AND OTHER
REGIONAL ISSUES WITH QUAI OFFICIALS

MEMBERS OF THE FORMER RWANDA MILITARY -- TEMPORARILY
DEMORALIZED -- IN THE CAMPS IN GOMA AND BUKAVU. THEIR
PRESENCE IS AGGRAVATED BY THE CONTINUED ACTIVITY OF THE
MILITIAS IN THE CAMPS. THE GOVERNMENTS OF NEIGHBORING
STATES ARE WEAK AND SO FAR UNABLE TO DEAL WITH PROBLEMS
SUCH AS DISARMING THE MILITIAS; TAKING RESPONSIBILITY
FOR THOSE ACCUSED OF MURDER AND DESTRUCTION IN RWANDA;
AND RESTORING THE REFUGEES TO PSYCHOLOGICAL HEALTH.
MOOSE ARGUED THAT THERE IS AT BEST A SMALL WINDOW OF
OPPORTUNITY IN WHICH TO ESTABLISH A REASONABLE BASE FOR
ADDRESSING THESE PROBLEMS; TO DO SO WILL TAKE A

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COLLECTIVE EFFORT.

RWANDA: INTERNAL ISSUES

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6. DE LA SABLIERE, WHO AGREED WITH MOOSE'S ASSESSMENT,
RECALLED THAT FRENCH ACTION IN RWANDA HAD BEEN DRIVEN
BY HUMANITARIAN CONCERNs. HE EXPRESSED GREAT PRIDE IN
THE ACCOMPLISHMENTS OF "OPERATION TURQUOISE" AND
FRANCE'S ABILITY TO DEPART WITH THE HUMANITARIAN ZONE
AND ITS OPERATIONS STILL INTACT --

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HUMANITARIAN ISSUES

7. FRANCE, ACCORDING TO DE LA SABLIERE, REMAINS
CONCERNED ABOUT THE HUMANITARIAN SITUATION IN RWANDA
AND

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8. A/S MOOSE, WHO ACKNOWLEDGED U.S. PLANS TO WITHDRAW
ITS PERSONNEL, EXPLAINED THAT THE U.S. ENTERED RWANDA
INITIALLY BECAUSE IT ALONE HAD THE MEANS TO PROVIDE
MASSIVE ASSISTANCE QUICKLY. NOW, AS HUMANITARIAN
ASSISTANCE AGENCIES SUCH AS THE UNHCR ARE RETURNING AND
ASSUMING THE WORK, THE U.S. CAN REDUCE ITS PRESENCE.
NONETHELESS, THE U.S. CONTINUES LIFT ASSISTANCE TO
UNAMIR AND TO PROVIDE ASSISTANCE IN CONSTRUCTING NEW
REFUGEE CAMPS. MOOSE ASSURED THE GOF THE U.S. WILL
REMAIN SENSITIVE TO POTENTIAL PROBLEMS IN SOUTHERN
BURUNDI AND ELSEWHERE THAT MIGHT DELAY U.S.

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WITHDRAWAL. HOWEVER, THE U.S. HAS NOT AND WILL NOT

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BECOME INVOLVED IN QUESTIONS OF SECURITY IN THE CAMPS.

NEED FOR GOR TO ENCOURAGE RECONCILIATION

9. DE LA SABLIERE CLAIMED FRANCE HAS "MANAGED ITS
RELATIONS WITH KIGALI WELL." HE MINIMIZED THE PROBLEMS

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NAIROBI FOR DART AND REFCOORD

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11. MOOSE AGREED THAT THE GOR MUST CONTINUE ITS EFFORTS AT RECONCILIATION, BUT URGED THAT THE PROBLEMS FACING THE GOR SHOULD NOT BE UNDERESTIMATED. HE REPEATEDLY EMPHASIZED THAT FRANCE TOO MUST REPAIR ITS RELATIONS WITH THE GOR. THE DEPTH OF GOR SUSPICION OF FRENCH INTENTIONS CANNOT BE IGNORED; FAILURE TO BRIDGE THIS DIVIDE WILL AFFECT THE GOR'S RESPONSE TO WHAT IS HAPPENING IN ZAIRE, THE FRENCH PRESENCE IN GOMA, AND RELATIONS WITH OTHER STATES. THIS ATMOSPHERE OF MISTRUST MUST BE DISPELLED; FRANCE, HE URGED, SHOULD NOT WAIT FOR THE GOR TO MAKE THE FIRST STEP.

REFUGEE PROBLEM

12. DE LA SABLIERE AGREED WITH MOOSE'S ANALYSIS OF THE REFUGEE PROBLEM AND ITS POTENTIAL FOR DESTABILIZING THE REGION. HE RECOUNTED THAT BOTH PRESIDENT MOBUTO AND PRIME MINISTER KENGO ARE PREOCCUPIED WITH THE REFUGEE PRESENCE IN ZAIRE AND ITS NEGATIVE IMPACT ON AREAS LIKE KIVU. HE NOTED THAT THE PROBLEM IS COMPOUNDED BY THE NEED TO DISARM THE REFUGEES ON THE BORDER WHO HAVE TO

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DATE ONLY BEEN RELIEVED OF THEIR HEAVY WEAPONS, NOT
THEIR LIGHT ARMS.

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MOOSE
AND DE LA SABLIERE DISCUSSED INCONCLUSIVELY MEANS BY
WHICH ZAIRE CAN BE ASSISTED IN MEETING SECURITY
REQUIREMENTS. FRANCE, WHICH HAS NOT DISCUSSED THE
ISSUE WITH ZAIRE, [REDACTED]

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BURUNDI

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THAT SAID, FRANCE HAS TRIED TO
DEAL WITH THE PROBLEM OF DISARMING EXTREMISTS ON THE
ZAIRIAN BORDER, TELLING MOBUTU THAT IT IS IN ZAIRE'S
INTEREST TO HALT THIS MENACE TO STABILITY BOTH ON THE
BORDER AND IN THE REGION. [REDACTED]

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15. THE QUAI CONFIRMED THAT FRANCE CONTINUES TO
PROVIDE MILITARY TRAINING IN BURUNDI, WHERE A
QUASI-PERMANENT FRENCH MISSION TRAINS BODYGUARDS FOR
GOVERNMENT OFFICIALS.

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MOOSE NOTED THAT THE MILITARY, WITH WHICH
FRANCE CLAIMS TO HAVE MAINTAINED GOOD RELATIONS, IS A
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KEY ELEMENT IN THE SUCCESSION QUESTION. HE EMPHASIZED
THE NEED TO IMPRESS ON THE MILITARY THAT IT CANNOT TAKE
SIDES IN THE POLITICAL PROCESS AND THAT EVEN ITS
NEUTRALITY MIGHT NOT BE SUFFICIENT TO ENABLE A
PRESIDENTIAL SUCCESSION TO OCCUR.

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18. IN AN ASIDE, DE LA SABLIERE ALSO NOTED THAT FRANCE HAS URGED MOBUTU TO RESPECT UN WISHES REGARDING ANGOLA AND NOTED THAT ZAIRE WILL HAVE TO RESPECT ANY UN SANCTIONS. QUAI SECRETARY GENERAL DUFOURCQ, WHO RAISED THE ISSUE TWICE, CAME AWAY WITH THE IMPRESSION THAT MOBUTU HAD HEARD AND UNDERSTOOD THE MESSAGE.

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20. COMMENT BY A/S MOOSE: FRANCE IS CLEARLY NOT PREPARED TO STAY IN EASTERN ZAIRE OR TO SUPPORT/ASSIST ZAIRE IN ADDRESSING THE SECURITY PROBLEM GROWING OUT OF

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THE REFUGEE CRISIS. AS DE LA SABLIERE MENTIONED,
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FRANCE HAS MAINTAINED 450 MEN IN GOMA, BUT IS STILL
NEGOTIATING THEIR CONTINUED ROLE AND WANTS UN
ASSURANCES OF THEIR CONTINUED SUPPORT BY UNAMIR.
NONETHELESS, MOOSE URGED THE GOF TO EXPAND ITS THINKING
ON RESOLVING THE SECURITY CRISIS IN EASTERN ZAIRE. HE
ALSO STRESSED THAT FRANCE MUST TAKE THE INITIATIVE TO
ESTABLISH/REPAIR ITS RELATIONS WITH A SKEPTICAL GOR AND
THAT FAILURE TO DO SO WILL HAVE A NEGATIVE IMPACT ON

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FM AMEMBASSY PARIS
TO SECSTATE WASHDC PRIORITY 9536
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THE GOR'S COMPORTMENT DOMESTICALLY AS WELL AS ON
REGIONAL DEVELOPMENTS. DESPITE THESE DIFFERENCES,
THERE WAS AGREEMENT ABOUT HOW TO APPROACH RELATIONS
WITH ZAIRE AND THE NEED TO STRENGTHEN KENGO'S HAND
VIS-A-VIS MOBUTU.

21. THIS CABLE WAS DRAFTED AFTER A/S MOOSE DEPARTED
POST. HARRIMAN

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